

LEGISLATIVE COUNSEL  
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91ST CONGRESS  
1ST SESSION

# S. 764

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## IN THE SENATE OF THE UNITED STATES

JANUARY 29 (legislative day, JANUARY 10), 1969

Mr. YARBOROUGH introduced the following bill; which was read twice and referred to the Committee on Labor and Public Welfare

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## A BILL

To establish an international health, education, and labor program to provide open support for private nongovernmental activities in the fields of health, education, and labor, and other welfare fields.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 ESTABLISHMENT OF FOUNDATION

4 SECTION 1. (a) There is hereby established as an  
5 independent agency of the Government an International  
6 Health, Education, and Labor Foundation (hereinafter  
7 referred to as the "Foundation").

8 (b) The Foundation shall be composed of a Director  
9 and an International Health, Education, and Labor Council  
10 (hereinafter referred to as the "Council").

1 (c) The purposes of the Foundation shall be to establish  
2 and conduct an international health, education, and labor  
3 program under which the Foundation shall provide open  
4 support for private, nongovernmental activities in the fields  
5 of health, education, and labor and other welfare fields,  
6 designed—

7 (1) to promote a better knowledge of the United  
8 States among the peoples of the world;

9 (2) to increase friendship and understanding among  
10 the peoples of the world; and

11 (3) to strengthen the capacity of the other peoples  
12 of the world to develop and maintain free, independent  
13 societies in their own nations.

14 DIRECTOR OF FOUNDATION

15 SEC. 2. (a) The Foundation shall be headed by a  
16 Director who shall be appointed by the President, by and  
17 with the advice and consent of the Senate. The person  
18 nominated for appointment as the Director shall be a  
19 distinguished citizen who has demonstrated exceptional  
20 qualities and abilities necessary to enable him to successfully  
21 perform the functions of the office of the Director.

22 (b) The Director shall receive compensation at the rate  
23 prescribed for level II of the Executive Schedule under sec-  
24 tion 5311 of title 5, United States Code, and shall serve  
25 for a term of five years.



1 three at the end of two years, four at the end of four years,  
2 and four at the end of six years after the date of enactment  
3 of this Act; and (2) any member appointed to fill a vacancy  
4 shall serve for the remainder of the term for which his  
5 predecessor was appointed. No member shall be eligible for  
6 reappointment during the two-year period following the  
7 expiration of his term.

8 (c) The members of the Council shall receive compen-  
9 sation at the rate of \$100 for each day engaged in the busi-  
10 ness of the Foundation and shall be allowed travel expenses  
11 as authorized by section 5703 of title 5, United States Code.

12 (d) The President shall call the first meeting of the  
13 Council and designate an Acting Chairman. The Board shall,  
14 from time to time thereafter, select one of its members to  
15 serve as Chairman of the Council.

16 (e) The Council shall meet at the call of the Chairman,  
17 but not less than once every six months. Six members of the  
18 Council shall constitute a quorum.

19 (f) The Council (1) shall advise the Director with  
20 respect to policies, programs, and procedures for carrying out  
21 his functions, and (2) shall review applications for financial  
22 support submitted pursuant to section 4 and make recom-  
23 mendations thereon to the Director. The Director shall not  
24 approve or disapprove any such application until he has  
25 received the recommendation of the Council thereon, unless

1 the Council fails to make a recommendation on such appli-  
2 cation within a reasonable time.

3 (g) The Council shall, on or before the 31st day of  
4 January, of each year, submit an annual report to the Presi-  
5 dent and the Congress summarizing the activities of the  
6 Council during the preceding calendar year and making such  
7 recommendations as it may deem appropriate. The contents  
8 of each report so submitted shall promptly be made available  
9 to the public.

10 GRANTS IN SUPPORT OF PRIVATE ACTIVITIES

11 SEC. 4. (a) To effectuate the purposes of this Act, the  
12 Director is authorized, subject to section 3 (f), to make  
13 grants to private, nonprofit agencies, associations, and organi-  
14 zations organized in the United States, to public or private  
15 nonprofit educational institutions located in the United States,  
16 and to individuals or groups of individuals who are citizens  
17 of the United States not employed by the Government of the  
18 United States, a State or political subdivision of a State, or  
19 the District of Columbia, for the purpose of enabling them  
20 to assist, provide, or participate in international activities,  
21 conferences, meetings, and seminars in the fields of health,  
22 education, and labor, and other welfare fields related to the  
23 purposes set forth in the first section of this Act. No portion  
24 of any funds granted under this section shall be paid by the

1 Director, or by any recipient of a grant under this section,  
2 to support any intelligence-gathering activity on behalf of the  
3 United States or to support any activity carried on by any  
4 officer or employee of the United States.

5 (b) Each grant shall be made by the Director under  
6 this section only upon application therefor in such form and  
7 containing such information as may be required by the  
8 Director and only on condition that the recipient of such  
9 grant will conduct openly all activities supported by such  
10 grant and make such reports as the Director may require  
11 solely to determine that the funds so granted are applied to  
12 the purpose for which application is made.

13 (c) The Director shall develop procedures and rules  
14 with respect to the approval or disapproval of applications  
15 for grants under this section which will provide, insofar as  
16 practicable, an equitable distribution of grants among the  
17 various applicants for such grants and types of activities to be  
18 supported by such grants, but which will assure that grants  
19 will be made to those qualified recipients most capable of  
20 achieving a successful or significant contribution favorably  
21 related to the purposes set forth in the first section of this  
22 Act. In making grants under this section, the Director shall  
23 not impose any requirements therefor or conditions thereon  
24 which impair the freedom of thought and expression of any  
25 recipients or other beneficiaries of such grants.

1       (d) The Director may (1) pay grants in such install-  
2       ments as he may deem appropriate and (2) provide for  
3       such adjustment of payments under this section as may be  
4       necessary, including, where appropriate, total withholding  
5       of payments.

6                   PUBLIC REPORTS BY DIRECTOR

7       SEC. 5. The Director shall, on or before the 31st day of  
8       January of each year, submit an annual report to the Presi-  
9       dent and the Congress setting forth a summary of his activi-  
10      ties under this Act during the preceding calendar year. Such  
11      report shall include a list of the grants made by the Director  
12      during the preceding calendar year; a statement of the use  
13      to which each recipient applied any grant received during  
14      the preceding calendar year; and any recommendations  
15      which the Director may deem appropriate. The contents of  
16      each report so submitted shall promptly be made available  
17      to the public.

18                   GENERAL AUTHORITY

19      SEC. 6. The Director shall have the authority, within  
20      the limits of funds available under section 9, to—

21               (1) prescribe such rules and regulations as he  
22               deems necessary governing the manner of the opera-  
23               tions of the Foundation, and its organization and per-  
24               sonnel;

25               (2) appoint and fix the compensation of such per-

1       sonnel as may be necessary to enable the Foundation to  
2       carry out its functions under this Act, without regard to  
3       the provisions of title 5, United States Code, governing  
4       appointments in the competitive service and the provi-  
5       sions of chapter 51 and subchapter III of chapter 53 of  
6       such title relating to classification and General Schedule  
7       pay rates: except that the salary of any person so em-  
8       ployed shall not exceed the maximum salary estab-  
9       lished by the General Schedule under section 5332 of  
10      title 5, United States Code;

11       (3) obtain the services of experts and consultants  
12      from private life, as may be required by the Director or  
13      the Council, in accordance with the provisions of section  
14      3109 of title 5, United States Code;

15       (4) accept and utilize on behalf of the Foundation  
16      the services of voluntary and uncompensated personnel  
17      from private life and reimburse them for travel expenses,  
18      including per diem, as authorized by section 5703 of  
19      title 5, United States Code;

20       (5) receive money and other property donated,  
21      bequeathed, or devised, by private, nongovernmental  
22      sources, without condition or restriction other than that  
23      it be used for any of the purposes of the Foundation;  
24      and to use, sell, or otherwise dispose of such property  
25      in carrying out the purposes of this Act; and



1           (6) make other expenditures necessary to carry  
2       into effect the purposes of this Act.

3       PROHIBITION AGAINST REQUIRING INTELLIGENCE

4                               GATHERING

5       SEC. 7. No department, agency, officer, or employee of  
6       the United States shall request or require any recipient or  
7       any other beneficiary of any grant made under this Act to  
8       obtain, furnish, or report, or cause to be obtained, furnished,  
9       or reported, any information relating, directly or indirectly,  
10      to any activity supported by such grant, except as is (1)  
11      provided by section 4 (b) of this Act or (2) authorized  
12      under law in the case of any information directly relating  
13      to the violation of any criminal law of the United States by  
14      such recipient or beneficiary.

15                           INDEPENDENCE FROM EXECUTIVE CONTROL

16      SEC. 8. (a) Determinations made by the Director and  
17      the Council in the discharge of their functions under this  
18      Act shall not be subject to review or control by the Presi-  
19      dent or by any other department, agency, officer, or em-  
20      ployee of the Government.

21      (b) The provisions of subchapter II of chapter 5 of  
22      title 5, United States Code (relating to administrative pro-  
23      cedure), and of chapter 7 of such title (relating to judicial  
24      review), shall not apply with respect to the exercise by the  
25      Director or the Council of their functions under this Act.

1                                   **APPROPRIATIONS**

2           SEC. 9. There are hereby authorized to be appropriated  
3 to the Foundation such sums as may be necessary to carry  
4 out the purposes of this Act, except that the aggregate of  
5 such sums appropriated prior to June 30, 1972, shall not  
6 exceed \$100,000,000. Sums appropriated under this section  
7 shall remain available until expended.

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By Mr. YARBOROUGH

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